26 January 1972

MEMORANDUM FOR: Chairman, CIRIS Study Group

SUBJECT:

DCI Comptroller Requirements for "Ideal" CIRIS

- 1. The attached paper represents our initial thoughts on an ''ideal' CIRIS that would support the Comptroller.
- 2. We have assumed in this paper that the Comptroller will have to perform at least the following two primary tasks: (a) put together a consolidated intelligence program for the President, and (b) prepare a presentation on community activities and resources for the DCI to give to Congress. These tasks will undoubtedly evolve over the next few months and we will be clearer at that time how the jobs will get done and how we will relate to the community. Our more specific requirements for CIRIS support will also evolve during this period. In the meantime, the attached represents our best thoughts for an "ideal" CIRIS.

Member CIRIS Study Group

Attachment: As Stated 25X1

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#### DCI/Comptroller CIRIS Requirements

- A. System Requirement. The primary requirement of the DCI/Comptroller is for a data system that will permit cross-organization compilation and review of resource data (manpower and funds). The requirement is for data displays of the following types (in descending order of priority):
  - 1. By organization (department, agency, service, reporting entity).
    - 2. By function (mission, function, sensor).
    - 3. By activity (operations, R&D, and Support).
    - 4. By appropriation.
    - 5. By geographic target.
- B. <u>Updating/Data Availability</u>. To be of most value to the Comptroller, the data base would be updated twice during each fiscal year:

## 1. August Update:

- a. For the <u>budget</u> year (FY 1974): the results of CDIP review.
- b. For the <u>current</u> year (FY 1973): the President's budget before Congress.
- c. For the past year (FY 1972): actual obligations.

## 2. January Update:

a. For the <u>budget</u> year (FY 1974): Congressional Budget.

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- b. For the <u>current</u> year (FY 1973): Congressional action.
- c. For the <u>past</u> year (FY 1972): actual obligations.
- budgeting schedule, it must be possible for contributors to put their data into the system simply and quickly; and the system must be capable of expediting the processing of the data so that program teams may use the data in the Fall review and as a primary data source for preparing the DCI pitch to Congress in February. It is realized that the achievement of this objective may require some compromises in the amount of data requested (e.g., fewer reporting entities) and the level of detail at which the system operates. Nevertheless, timeliness and responsiveness become critical system specifications if the system is to support the Comptroller function, whereas they may be less critical if the primary objective of the system is to serve only as an analytical tool.
- D. Data Requirements. Listed below are the various elements of resource data required to be in the system -- for both funds and manpower. (Manpower should be maintained according to military, civilian-staff, civilian-contract, local hires.)
  - 1. Service/Department/Agency.
  - 2. Organization ident.
  - 3. Program Package (CCP, GDIP, NRP, etc.)
  - 4. Program Element.
  - 5. Functional breakdown.

Category (Mission: Positive Intel, Counterintel, etc.)
Subcategory (Function: Collection, Processing, etc.)
Element (Sensor/Technique: SIGINT, HUMINT, etc.)

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(We agree with that the Production Function needs further breakdowns, e.g., Political, Economic, etc.)

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6. Activity.

Operations R&D Support

- 7. Appropriation.
- 8. Geographic Target.

(While this and priority are desirable to have, especially in the development of the DCI's presentations to Congress, they are not critical to the Comptroller review.)

- 9. Priority (DCID 1/2).
- E. Level of Reporting Required. As presently defined, there appear to be on the order of 575-600 reporting entities in CIRIS. In the GDIP, for example, some organizations, such as DASA, appear in CIRIS as only one reporting entity; others such as the Air Force are broken down into as many as 84 reporting entities. CIA has 37 reporting entities. This appears to be excessive detail for supporting a DCI program review requirement. It would appear that the CIA program could be presented in sufficient detail with no more than about six reporting entities. I suspect the same magnitude of reduction in reporting entities would be possible with most other agencies and services. Reduction in the number of reporting entities would have the added advantage of speeding up input preparation, would lessen the burden of the input functions on the contributors, and would no doubt expedite machine processing here.
- F. Data Structure. Finally, we stress the importance of the data being organized according to the financial account structure used by the various departments and agencies. That is, data organization and input should bear a close relationship to the way

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component managers program, budget, and account for their own management purposes. This will get us better and more timely data and help toward another of our objectives -- the building of cross-checks between the programming and budgeting of resources and the actual use of the resources.